

PREPARED DIRECT TESTIMONY OF
ERIC H. MEINL
ON BEHALF OF
NATIONAL FUEL GAS DISTRIBUTION CORPORATION
PENNSYLVANIA DIVISION

NATURAL GAS CHOICE AND COMPETITION ACT FILING
DOCKET NO. R-009944785
RESTRUCTURING FILING

October 1, 1999

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1 Q. State your name and business address.

2 A. My name is Eric H. Meinl. My business address is 10
3 Lafayette Square, Buffalo, New York 14203.

4 Q. By whom are you employed and in what capacity?

5 A. I am employed by National Fuel Gas Distribution
6 Corporation ("Distribution" or the "Company") as
7 Assistant General Manager in Distribution's Rates and
8 Regulatory Affairs Department.

9 Q. Describe briefly your educational background and
10 experience.

11 A. In 1981, I graduated from the State University of New
12 York at Buffalo, New York with my Bachelor of Business
13 Management degree and with a concentration in Finance.
14 In 1984, I received my Master of Business
15 Administration degree from the State University of New
16 York at Buffalo, and began my employment with
17 Distribution as a Management Trainee. Later in 1984, I
18 was promoted to the position of Supervisor. In 1988 I
19 was promoted to the position of Assistant Manager, and
20 in 1990 I was promoted to Director in Distribution's
21 Market Planning and Analysis Department. In June of
22 1992, I was transferred to the Contract Administration

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1 Department and in August of 1994 I was promoted to the
2 position of Manager of Regulatory Affairs. In January
3 of 1995 I was transferred to Distribution's Market
4 Planning Department and in August 1996 I was promoted
5 to Senior Manager of the Market Planning Department.
6 In September of 1998, I was promoted to my current
7 position as Assistant General Manager of the Rates and
8 Regulatory Affairs Department.

9 Q. Have you previously testified before the Pennsylvania
10 Public Utility Commission?

11 A. Yes, I testified before this Commission on behalf of
12 Distribution in Docket Nos. R-870719, R-891218, R-
13 901670, R-911912, R-922499, R-932548, R-932885, R-
14 943207, R-953487, R-963779, R-974167, and R-984497.

15 Q. Have you presented testimony before any other
16 regulatory commissions?

17 A. Yes. In addition to the expert testimony I have
18 presented to this Commission, I have presented
19 testimony before the New York Public Service Commission
20 and the Federal Energy Regulatory Commission.

21 Q. Are you familiar with Distribution's filing, on October
22 1, 1999, entitled National Fuel Gas Distribution

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1 Corporation, Pennsylvania Division, Filing in
2 Compliance with the Natural Gas Choice and Competition
3 Act.

4 A. Yes, I am. The filing sets forth the data required by
5 the Pennsylvania Public Utility Commission's
6 ("Commission") Order setting forth Filing Requirements
7 for the restructuring plans that must be filed by
8 natural gas distribution companies pursuant to the
9 Natural Gas Choice and Competition Act ("Act"). 66 Pa.
10 C.S. §§ 2201-12. The filing contains five exhibits
11 responding to filing requirements set forth by the
12 Commission and providing other relevant data.

13 Q. Is the information in these exhibits true and correct
14 to the best of your knowledge, information, and belief?

15 A. Yes.

16 Q. What is the purpose of your testimony?

17 A. I will provide a general description of Distribution's
18 existing customer choice program, how it evolved into
19 its current form, and how it has been revised in this
20 filing to comply with the Act. I am also available to
21 answer questions, where necessary, relating to the

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1 filing requirements that were prepared by me or under
2 my supervision. These filing requirements are:

3 A. Restructuring of Services

4
5 B.1.b. Customer Choice

6 D.1. Natural Gas Suppliers

7 G. Obligation to Employees

8 Q. Do Distribution's customers currently have the
9 opportunity to purchase gas supply service from the
10 natural gas supplier ("NGS") of their choice?

11 A. Yes. Initially choice was made available to a select
12 group of Distribution's customers in 1997, when a pilot
13 aggregation program was approved; choice was made
14 available for all customers on March 4, 1999.

15 Q. Please provide a brief overview of the pilot
16 aggregation program.

17 A. Distribution's pilot aggregation program operated from
18 October 1, 1997 to March 31, 1999. The pilot program
19 tested, among other things, whether the utility could
20 exit completely, or at least significantly limit, its
21 role as supplier of last resort. Under the pilot
22 program Distribution was not a natural gas supplier for
23 customers for a specified geographic area of

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1 Distribution's service territory¹. Based on the
2 results of the pilot, Distribution determined that, at
3 least in the short term, the utility must remain the
4 provider of last resort.

5 The pilot program also tested many of the
6 operational and information systems required to support
7 a large-scale natural gas customer choice program.
8 Distribution used the lessons learned over the one and
9 a half year life of the pilot program in developing the
10 system wide customer choice program that it operates
11 currently.

12 Q. Please describe the system wide customer choice
13 program.

14 A. The Commission permitted Distribution's system wide
15 natural gas supplier choice program for all customers
16 to become effective on March 4, 1999. Distribution has
17 been providing all customers with the opportunity to
18 choose an alternative NGS since April 1, 1999. The
19 system wide choice program approved by the Commission
20 replaced and expanded the pilot described above. Under

¹The pilot program operated in the cities of Sharon, Farrell, and Hermitage; boroughs of Sharpsville, West Middlesex, and Wheatland; and the township of Shenango.

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1 Distribution's system wide choice program qualified
2 NGSs other than Distribution are able to serve the
3 aggregated gas supply requirements of their customers.
4 Retail customers receive transportation service under
5 Distribution's Small Aggregation Transportation
6 Customer Service ("Rate Schedule SATC"). NGSs are
7 required to qualify for service under Distribution's
8 Small Aggregation Transportation Supplier Service
9 ("Rate Schedule SATS").

10 NGSs are allowed to enroll customers under Rate
11 Schedule SATS from April through September 15 annually.
12 Two billing options are available for the NGS: the two-
13 bill model, where the NGS invoices the retail customer
14 for its natural gas supply service and Distribution
15 invoices the same customer for natural gas distribution
16 service, and the utility single-bill model where supply
17 and distribution charges are consolidated in one
18 invoice issued and processed by the Company. Billing,
19 customer information disclosure and NGS transaction
20 protocols are discussed in more detail in the Direct
21 Testimony of Michael E. Novak.

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1 Under the SATS tariff, Distribution is the
2 Supplier of Last Resort ("SOLR"). In order to promote
3 competition without compromising reliability and system
4 operational integrity, the Company retains upstream
5 capacity necessary for operational purposes. Capacity
6 not retained by the Company is allocated to NGSs to
7 meet customer needs. More specifically, upstream
8 capacity which forms a SATS NGS's capacity portfolio is
9 broken down as follows:

10

| 11 | Percent of Peak Day | |
|----|---------------------------------|--------------------------|
| 12 | <u>Met by Upstream Capacity</u> | <u>Capacity</u> |
| 13 | | |
| 14 | 1. 52% | National Fuel Gas Supply |
| 15 | | Corporation ("NFGSC") |
| 16 | | storage and associated |
| 17 | | transmission released to |
| 18 | | NGS |
| 19 | | |
| 20 | 2. 23% | Mandatory release of |
| 21 | | upstream capacity |
| 22 | | |
| 23 | 3. 25% | upstream transmission |
| 24 | | capacity retained by |
| 25 | | Distribution but |
| 26 | | available for use by NGS |
| 27 | | |
| 28 | 4. 0% | NGS-supplied capacity |

29 As more fully described in the Direct Testimony of
30 Bruce D. Heine, the above-outlined "mix" of released

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1 capacity and capacity retained by Distribution is
2 critical to the maintenance of reliability throughout
3 the Company's distribution network. Over time, as
4 capacity contracts are available for termination, there
5 is a procedure by which NGSs will have the opportunity
6 to replace such terminated capacity with their own
7 contracts. Although modified, the same general
8 capacity plan is proposed in the instant filing to
9 comply with section 2204(D) of the Act.

10 Exhibit 3 of this filing provides the filings
11 Distribution has made before the Commission regarding
12 Distribution's system wide customer choice program.
13 These filings provide a thorough background in the
14 development, goals, rates, and operation of
15 Distribution's system wide customer choice program.
16 The rates and charges associated with Distribution's
17 original issuance of the system wide choice tariffs
18 have been modified pursuant to Distribution's most
19 recently concluded 1307(f) gas cost proceeding (R-
20 984497).

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1 Q. Does this filing propose any modifications to the
2 system wide customer choice program in order to comply
3 with the Act?

4 A. Yes. The most significant change is in the allocation
5 scheme outlined above. In the instant filing, the
6 percentages are adjusted as follows:

| 7 | Percent of Peak Day | | |
|----|---------------------------------|-----|---------------------------|
| 8 | <u>Met by Upstream Capacity</u> | | <u>Capacity</u> |
| 9 | | | |
| 10 | 1. | 43% | National Fuel Gas Supply |
| 11 | | | Corporation ("NFGSC") |
| 12 | | | storage and associated |
| 13 | | | transmission released to |
| 14 | | | NGS |
| 15 | | | |
| 16 | 2. | 27% | Mandatory release of |
| 17 | | | upstream capacity |
| 18 | | | |
| 19 | 3. | 30% | Capacity retained by |
| 20 | | | Distribution and included |
| 21 | | | in SATC rates |
| 22 | | | |
| 23 | | | |

24 The calculation of the total capacity requirements of
25 the NGS is proposed to be reduced from 72 degree days
26 to 59 degree days. The change in the allocation is the
27 result of Distribution retaining an increment of NFGSC
28 storage and other peak supply assets needed for peaking
29 requirements and to account for the differences between
30 forecasted daily temperatures utilized in developing

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1 the daily delivery quantities required of NGSS and the
2 actual daily temperatures experienced on the system as
3 well as variations in estimated and actual usage per
4 degree day. A more thorough description of the peaking
5 requirements and temperature variance between
6 forecasted and actual temperatures and its impact on
7 system operations is provided in response to the filing
8 requirements found in Exhibit 2, Schedule A.2, and
9 Schedule C.3.

10 Q. What tariff changes were required in order to reflect
11 the accommodation of peaking requirements and the
12 variance between forecasted and actual usage?

13 A. The following tariff changes were made to accommodate
14 peaking requirements and the variance between
15 forecasted and actual temperature:

16 1) SATC transportation rates were
17 increased by \$0.1830/Mcf to reflect the
18 increase in storage capacity retained by the
19 Company to provide reliable service to SATC
20 customers.

21 2) Storage capacity assigned to NGSS
22 was reduced under the SATS tariff on a

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1 corresponding basis to reflect the increase
2 in retained capacity. The reduction in
3 capacity assigned to NGSs will largely offset
4 the increase in SATC transportation rates
5 mentioned previously.

6 3) Changes to tariff Rider A gas costs
7 applicable to SATC service were made that
8 reflect the changes in capacity retained by
9 the Company.

10 The calculation of the changes in SATC rates brought
11 about by the temperature swing capacity/peaking
12 requirement is provided in response to Exhibit 2,
13 Schedule A.2.

14 Q. Section 2203(3) of the Act requires that a natural gas
15 distribution company unbundle natural gas supply
16 services from its rates. In its filing requirements
17 (A.1. Restructuring of Services) the Commission
18 requires natural gas distribution companies to address
19 how existing tariffs are unbundled with respect to
20 commodity, capacity, storage, balancing, and aggregator
21 services. Has Distribution unbundled these services

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1 from its rates for small volume transportation
2 customers and NGSSs?

3 A. Yes, in developing Rate Schedules SATC and SATS
4 Distribution has unbundled from sales service the cost
5 components associated with commodity, capacity,
6 storage, balancing, and aggregator services.

7 A demonstration of how SATC rates are unbundled is
8 provided in Workpaper, Exhibit 2, Schedule A.2. Page 1
9 of Workpaper, Exhibit 2, Schedule A.2. provides for the
10 calculation of base rate non-gas costs included in SATC
11 rates. As can be seen from this workpaper, base rate
12 non-gas costs are determined by deducting total
13 commodity costs of gas, total storage and pipeline
14 capacity costs, and gross receipt taxes from sales
15 rates.

16 Page 2 of Workpaper, Exhibit 2, Schedule A.2.
17 demonstrates the final development of SATC rates.
18 Added to the base rate non-gas costs are the costs
19 associated with retained capacity, temperature
20 swing/peaking capacity, and the current storage and
21 capacity 'DE' factor. As explained in Distribution's
22 October 30, 1998 system wide choice filing (included as

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1 Exhibit 3 in this filing), Distribution requires the
2 retained capacity included in SATC rates to support:
3 (1) reliability, (2) operational and flexibility
4 requirements of the system, and (3) to serve the
5 isolated load pockets in Distribution's service
6 territory. Temperature swing/peaking capacity is
7 required to support the system during periods when
8 actual daily temperatures and associated customer usage
9 vary from projections. This capacity will also be used
10 to meet demand when the average temperatures are below
11 6°F. Mr. Heine addresses the reliability issues in
12 greater detail in his direct testimony. Column P of
13 Workpaper, Exhibit 2, Schedule A.2., Page 2 provides
14 the total proposed SATC tariff rate.

15 Column S of Workpaper, Exhibit 2, Schedule A.2.,
16 Page 2 provides the total SATC rates for customers
17 transferring from sales service to SATC service. The
18 current commodity 'E' factor will be charged to
19 customers converting from sales service to
20 transportation service for twelve months. This is
21 consistent with Section 1307(f)(6) of the Act.

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1 Q As demonstrated in Workpaper, Exhibit 2, Schedule A.2,
2 Distribution has retained a portion of capacity for
3 reliability purposes. Can an NGS utilize this
4 capacity?

5 A. Yes, as explained by Mr. Heine and Mr. Novak an NGS has
6 the ability to use this capacity to deliver gas
7 supplies to the system to meet the requirements of
8 customers.

9 Q. Has Distribution unbundled balancing services?

10 A. Yes, balancing and aggregation services are separately
11 identified in Distribution's SATS tariff.

12 Distribution provides two balancing services for
13 the NGS: (1) city gate balancing, and (2) burner tip
14 balancing. City gate balancing refers to the delivery
15 of sufficient supplies to meet the NGS's aggregated
16 daily delivery quantity (ADDQ). The NGS is required to
17 provide deliveries within a 2% tolerance of the ADDQ.
18 Failure to meet the ADDQ requirements within 2% will
19 result in additional charges for underdeliveries or
20 rejection of nominations for overdeliveries.

21 Burner tip imbalances result from the differences
22 between what a NGS's aggregated customer group uses and

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1 what an NGS delivers to the system. Burner tip
2 imbalances are calculated for each NGS monthly. The
3 Company provides the NGS with the option of resolving
4 burner tip imbalances through a cash out procedure or a
5 roll over procedure.

6 Under the cash out procedure burner tip imbalances
7 resulting in a net overdelivery are purchased by
8 Distribution. Distribution will sell gas to an NGS for
9 burner tip imbalances resulting in a net underdelivery.

10 Under the roll over procedure for burner tip
11 imbalances Distribution resolves the imbalance by
12 adjusting the ADDQ delivery requirement of the NGS in
13 subsequent months.

14 Q. Has Distribution unbundled aggregation services?

15 A. Yes, Distribution has developed separate unbundled
16 aggregation charges under its Rate Schedule SATS. The
17 separate charges include an aggregation charge billed
18 to the NGS based on the burner tip consumption for the
19 NGS's customer group and a billing service charge
20 applied to an NGS that chooses Distribution to provide
21 billing services.

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1 Q. Section 2211(A) of the Act requires that for a period
2 from the effective date of the Act until January 1,
3 2001, the total non-gas cost charges of a natural gas
4 distribution company for service to any retail natural
5 gas customer shall not exceed the maximum non-gas cost
6 charges that are contained in the natural gas
7 distribution company's tariff as of the effective date
8 of the Act. Has Distribution increased any of the non-
9 gas cost charges in Distribution's tariff since the
10 effective date of the Act?

11 A. No, Distribution has not increased any of its non-gas
12 cost charges since the effective date of the Act. The
13 only rate change proposed by Distribution at this time
14 as a result of the Act is the previously identified
15 change in SATC rates associated with capacity costs
16 related to peaking requirements and temperature swings.
17 The change in SATC rates associated with peaking
18 requirements and temperature swings is a gas cost
19 related rate change, and, as mentioned previously,
20 Distribution has made a corresponding reduction in the
21 amount of storage capacity required to be released to
22 NGSS under Distribution's SATS tariff.

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1 The summary of revenues at current and proposed
2 rates applied to volumes for Distribution's most
3 recently concluded fiscal year (the 12 months ended
4 September 1998) is provided in Exhibit 2, Schedule A.3.

5 Q. Are there any additional tariff changes related to the
6 Act?

7 A. Yes, Distribution has added two additional rate riders
8 to its tariff: (1) Rider J - Universal Service Charge
9 and (2) Rider K - Customer Education Charge. These
10 riders relate to additional costs associated with the
11 Act as explained by Mr. Gruchala and Mr. Novak in their
12 testimony. Rider J is designed to recover the
13 incremental universal service costs brought about by
14 the Act. Rider K is designed to recover the customer
15 education costs, which the Act will cause Distribution
16 to incur.

17 Distribution has also made the following
18 modifications to Rate Schedule SATS: (1) procedures for
19 NGSs replacing Company contracted upstream pipeline
20 capacity were updated, (2) NGSs are permitted to
21 maintain oral evidence or written evidence of customer

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1 enrollment, and (3) notice procedures for NGSs exiting
2 the choice program were added.

3 Q. Section 1307(f) (6) of the Act requires that customers
4 transferring from transportation service to sales
5 service not be subject to the over or under collection
6 adjustment in gas cost rates for an appropriate period
7 following such a transfer. Has Distribution modified
8 its tariff to exclude customers transferring from
9 transportation service to sales service from paying
10 such over or under collections?

11 A. Not at this time. Distribution believes the
12 appropriate time to address this issue would be in
13 Distribution's next 1307(f) proceeding. Since the
14 customers that this provision would apply to are
15 current participants in Distribution's customer choice
16 program, and those customers had no notice that the
17 'CE' factor would not apply, it would be appropriate to
18 implement this provision in Distribution's next 1307(f)
19 proceeding with rates effective August 1, 2000. Under
20 this proposal customers would have had the opportunity
21 to return to Distribution sales service when their
22 contracts expire prior to August 1, 2000, and could

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1 make no claim to being charged a different sales rate
2 due to their participation in the current program.

3 Q. Does this complete your testimony?

4 A. Yes, at this time.